

Sixth Edition

INDIAN POLITY

**For Civil Services and
Other State Examinations**

M LAXMIKANTH

- 6 new chapters
- Updates in all chapters

INDIAN POLITY

For **Civil Services and Other State
Examinations**

Sixth Edition

ABOUT THE AUTHOR

M Laxmikanth obtained his postgraduate degree in Political Science from Osmania University in 1989. He is the former founder and director of an erstwhile coaching institute called Laxmikanth's IAS Academy, Hyderabad. Other books authored by him include ***Governance in India, Objective Indian Polity, Public Administration and Constitution of India.***

INDIAN POLITY

For **Civil Services and Other State
Examinations**

Sixth Edition

M Laxmikanth

*Former Founder-Director
Laxmikanth's IAS Academy (Closed)
Hyderabad*



McGraw Hill Education (India) Private Limited



Published by McGraw Hill Education (India) Private Limited
444/1, Sri Ekambara Naicker Industrial Estate, Alapakkam, Porur, Chennai -
600 116

Indian Polity, 6/e

Copyright © 2020, 2017, 2013, 2010, 2007, 2004, McGraw Hill Education
(India) Private Limited.

No part of this publication may be reproduced or distributed in any form or
by any means, electronic, mechanical, photocopying, recording, or
otherwise or stored in a database or retrieval system without the prior
written permission of the publishers. The program listings (if any) may be
entered, stored and executed in a computer system, but they may not be
reproduced for publication.

This edition can be exported from India only by the publishers,
McGraw Hill Education (India) Private Limited

1 2 3 4 5 6 7 8 9 7101351 23 22 21 20 19

Printed and bound in India

ISBN (13): 978-93-89538-47-2

ISBN (10): 93-89538-47-5

Information contained in this work has been obtained by McGraw Hill Education (India), from sources believed to be reliable. However, neither McGraw Hill Education (India) nor its authors guarantee the accuracy or completeness of any information published herein, and neither McGraw Hill Education (India) nor its authors shall be responsible for any errors, omissions, or damages arising out of use of this information. This work is published with the understanding that McGraw Hill Education (India) and its authors are supplying information but are not attempting to render engineering or other professional services. If such services are required, the assistance of an appropriate professional should be sought.

Typeset at TNQ Technologies Pvt. Ltd., 4/600, Phase II, Dr Vikram
Sarabhai Instronics Estate, Kottivakkam, Chennai 600 041 and printed at
Rajkamal Electric Press, Plot No. No. 2, Phase-IV, Kundli, Haryana.

Cover Designer: Creative Designer

DQBLCDLTDLXBD

visit us at: www.mheducation.co.in

Write to us at: info.india@mheducation.com

CIN: U80302TN2010PTC111532

Toll Free Number: 1800 103 5875

Dedicated
to
My Wife
Mamadgi Vidya
and
My Daughters
Mamadgi Anjali
Mamadgi Aishwarya
and
My Native Place
Dhanasiri (Zaheerabad – Telangana)

Preface to the Sixth Edition

I am pleased to place before the readers a thoroughly revised, enlarged and updated edition of this widely read book on Indian Polity.

In 2011 and 2013, the UPSC changed the pattern and syllabus of the preliminary and main examinations, respectively. Both times, the scope of Indian Polity has been considerably increased. Hence, this new edition of the book is more relevant now and is aimed to meet the expanded needs of the aspirants.

In the course of revision and updation of this edition of the book, various new developments related to the subject, like recent constitutional amendments, parliamentary legislations, executive decisions and supreme court judgments, have been taken into account.

Changes in this Edition:

1. Addition of 6 new chapters.
2. Inclusion of 2017, 2018 and 2019 preliminary questions with answers.
3. Inclusion of 2016, 2017, 2018 and 2019 mains questions.
4. Updation of the year-wise break-up of the UPSC questions in the preliminary and main examinations.
5. Inclusion of additional updated information on a number of topics.
6. New items included in various chapters.

New Chapters:

1. Goods and Services Tax Council
2. National Commission for Backward Classes
3. National Investigation Agency
4. National Disaster Management Authority
5. Role of Regional Parties
6. Coalition Government

I firmly believe that this is now a very comprehensive and updated manual. It is a matter of immense satisfaction that the previous five editions of this book have received an overwhelming response from readers. I am confident that readers would continue to repose their faith in this edition as well.

Constructive comments and concrete suggestions to further improve the book are welcome and shall be gratefully acknowledged.

M. LAXMIKANTH

Preface to the First Edition

I have great pleasure in placing this book before the aspirants of the top administrative services. The book has been written to meet the growing requirements of the candidates appearing for the Civil Services Examinations (Preliminary and Main) conducted by the Union Public Service Commission. It directly and fully covers the Indian Polity section of the paper on General Studies and is also useful for certain optional subjects like Public Administration, Political Science, Law, Sociology and Anthropology.

This comprehensive volume would enable the readers to acquire a complete and detailed understanding of the subject. It covers all dimensions (constitutional, non-constitutional, political and administrative) of the subject. My first-hand experience of coaching the candidates for the Civil Services Examinations has been a great source of inspiration and has helped me immensely in writing this book.

An effort has been made to make the contents of the book relevant, authentic, and up-to-date. The constitutional provisions are explained in the light of the debates of the Constituent Assembly of India as well as the judgements of the Supreme Court and the high courts. I have also used tables to make the presentation more clear. The Appendices, provided at the end of the book, serve as a reference section.

I welcome all constructive comments and concrete suggestions from the readers of this book.

M. LAXMIKANTH

Acknowledgements

During the course of writing this book, I have received help, encouragement and assistance from my teachers, students, family members, colleagues, friends, library staff and others.

I am thankful to all of them.

I am particularly grateful to my wife, Smt. M. Vidya, for the encouragement and support that she provided during the preparation of the book.

I am deeply indebted to the eminent political scientists and constitutional experts (Granville Austin, Moris Jones, K.C. Wheare, Rajni Kothari, Paul Appleby, K. Santhanam, N.A. Palkhivala, Soli Sorabji, D.D. Basu, V.N. Shukla, M.P. Jain, Subhash Kashyap) and other scholars of repute whose valuable works have been highly useful in the writing of this book.

My thanks are also due to Mr. Tanmoy Roychowdhury, Mr. Deepak Singh, Ms. Shukti Mukherjee, Ms. Shalini Jha, Ms. Shreya Soni and Ms. Anjali Chakravarty of McGraw Hill India Private Limited for their unstinted cooperation in bringing out this updated edition on time.

M. LAXMIKANTH

Year-Wise Break-up of the UPSC Questions on Indian Polity (General Studies—Prelims)

<i>Sl.No.</i>	<i>Year</i>	<i>No. of Questions Asked</i>
1.	2000	12
2.	2001	12
3.	2002	19
4.	2003	19
5.	2004	22
6.	2005	10
7.	2006	13
8.	2007	12
9.	2008	13
10.	2009	14
11.	2010	10
12.	2011	12
13.	2012	20
14.	2013	18
15.	2014	13
16.	2015	15
17.	2016	06
18.	2017	22
19.	2018	15
20.	2019	15

Note I: In 2011, the UPSC changed the pattern and syllabus of the Preliminary Examination. In the new scheme, the Indian Polity section has been renamed as “Indian Polity and Governance”. It covers Constitution, Political System, Panchayati Raj, Public Policy, Rights Issues, etc. Also, now each question carries two marks (previously one mark).

Note II: In the above table, the number of questions asked on “Governance” (since 2011) are also included.

Year-Wise Break-up of the UPSC Marks on Indian Polity (General Studies—Mains)

<i>Sl.No.</i>	<i>Year</i>	<i>No. of Questions Asked</i>
1.	2000	130
2.	2001	100
3.	2002	130
4.	2003	100
5.	2004	100
6.	2005	100
7.	2006	100
8.	2007	100
9.	2008	130
10.	2009	66
11.	2010	66
12.	2011	111
13.	2012	47
14.	2013	100
15.	2014	88
16.	2015	100
17.	2016	112
18.	2017	110
19.	2018	125
20.	2019	125

Note I: In 2013, the UPSC changed the pattern and syllabus of the Main Examination. In the new scheme, a separate and full paper on “Governance, Constitution, Polity, Social Justice and International Relations” has been introduced. It carries 250 marks.

Note II: In the above table, the number of marks allotted to the questions relating to the “Governance Social Justice and International Relations” (since 2013) are not included.

About the Civil Services Examination

The Civil Services examination comprises two successive stages:

- (i) Civil Services (Preliminary) Examination (Objective Type) for the selection of candidates for Main Examination; and
- (ii) Civil Services (Main) Examination (Written and Interview) for the selection of candidates for the various services and posts.

Scheme and subjects for the Preliminary and Main Examination.

A. PRELIMINARY EXAMINATION

The Examination shall comprise two compulsory Papers of 200 marks each.

Note:

- (i) Both the question papers will be of the objective type (multiple choice questions).
- (ii) The question papers will be set both in Hindi and English. However, questions relating to English Language Comprehension Skills of Class X level will be tested through passages from English language only without providing Hindi translation thereof in the question paper.

B. MAIN EXAMINATION

The written examination will consist of the following papers:

Qualifying Papers:

Paper A: (One of the Indian Language to be selected by the candidate from the Languages included in the Eighth Schedule to the Constitution).

300 Marks

Paper B: English

300 Marks

The papers on Indian Languages and English (Paper A and Paper B) will be of Matriculation or equivalent standard and will be of qualifying nature. The marks obtained in these papers will not be counted for ranking.

Papers to be counted for merit

Paper I: Essay

250 Marks

Paper II: General Studies–I

(Indian Heritage and Culture, History and Geography of the World and Society)

250 Marks

Paper III: General Studies –II

250 Marks

(Governance, Constitution, Polity, Social Justice and International Relations)

Paper IV: General Studies –III

250 Marks

(Technology, Economic Development, Bio-diversity, Environment, Security and Disaster Management)

Paper V: General Studies –IV

250 Marks

(Ethics, Integrity and Aptitude)

Paper VI: Optional Subject – Paper 1

250 Marks

Paper VII: Optional Subject – Paper 2

250 Marks

Sub Total (Written test):

1750 Marks

Personality Test:

275 Marks

Grand Total:

2025 Marks

Candidates may choose any one of the optional subjects from amongst the list of subjects given below:

List of optional subjects for Main Examination:

- (i) Agriculture
- (ii) Animal Husbandry and Veterinary Science
- (iii) Anthropology
- (iv) Botany
- (v) Chemistry
- (vi) Civil Engineering
- (vii) Commerce and Accountancy
- (viii) Economics
- (ix) Electrical Engineering
- (x) Geography
- (xi) Geology
- (xii) History
- (xiii) Law
- (xiv) Management
- (xv) Mathematics
- (xvi) Mechanical Engineering
- (xvii) Medical Science
- (xviii) Philosophy
- (xix) Physics
- (xx) Political Science and International Relations
- (xxi) Psychology
- (xxii) Public Administration
- (xxiii) Sociology
- (xxiv) Statistics
- (xxv) Zoology
- (xxvi) Literature of any one of the following

Assamese, Bengali, Bodo, Dogri, Gujarati, Hindi, Kannada, Kashmiri, Konkani, Maithili, Malayalam, Manipuri, Marathi, Nepali, Oriya, Punjabi, Sanskrit, Santhali, Sindhi, Tamil, Telugu, Urdu and English.

Contents

Preface to the Sixth Edition

Preface to the First Edition

Acknowledgements

*Year-Wise Break-up of the UPSC Questions on Indian Polity
(General Studies—Prelims)*

*Year-Wise Break-up of the UPSC Marks on Indian Polity (General
Studies—Mains)*

About the Civil Services Examination

List of Tables

PART-I **Constitutional Framework**

1 Historical Background

The Company Rule (1773–1858)

The Crown Rule (1858–1947)

Notes and References

2 Making of the Constitution

Demand for a Constituent Assembly

Composition of the Constituent Assembly

Working of the Constituent Assembly

Committees of the Constituent Assembly

Enactment of the Constitution

Enforcement of the Constitution

Experts Committee of the Congress

Criticism of the Constituent Assembly

Important Facts

Hindi Text of the Constitution

Notes and References

3 Salient Features of the Constitution

Salient Features of the Constitution

Criticism of the Constitution

Notes and References

4 Preamble of the Constitution

Text of the Preamble

Ingredients of the Preamble

Key Words in the Preamble

Significance of the Preamble

Preamble as Part of the Constitution

Amendability of the Preamble

Notes and References

5 Union and its Territory

Union of States

Parliament's Power to Reorganise the States

Exchange of Territories with Bangladesh

Evolution of States and Union Territories

Notes and References

6 Citizenship

Meaning and Significance

Constitutional Provisions

Citizenship Act, 1955

Single Citizenship

Overseas Citizenship of India

Notes and References

7 Fundamental Rights

Features of Fundamental Rights

Definition of State

Laws Inconsistent with Fundamental Rights

Right to Equality

Right to Freedom

Right Against Exploitation
Right to Freedom of Religion
Cultural and Educational Rights
Right to Constitutional Remedies
Writs—Types and Scope
Armed Forces and Fundamental Rights
Martial Law and Fundamental Rights
Effecting Certain Fundamental Rights
Present Position of Right to Property
Exceptions to Fundamental Rights
Criticism of Fundamental Rights
Significance of Fundamental Rights
Rights Outside Part III
Notes and References

8 Directive Principles of State Policy

Features of the Directive Principles
Classification of the Directive Principles
New Directive Principles
Sanction Behind Directive Principles
Criticism of the Directive Principles
Utility of Directive Principles
Conflict Between Fundamental Rights and Directive Principles
Implementation of Directive Principles
Directives Outside Part IV
Notes and References

9 Fundamental Duties

Swaran Singh Committee Recommendations
List of Fundamental Duties
Features of the Fundamental Duties
Criticism of Fundamental Duties
Significance of Fundamental Duties

Verma Committee Observations

Notes and References

10 Amendment of the Constitution

Procedure for Amendment

Types of Amendments

Criticism of the Amendment Procedure

Notes and References

11 Basic Structure of the Constitution

Emergence of the Basic Structure

Elements of the Basic Structure

Notes and References

PART-II

System of Government

12 Parliamentary System

Features of Parliamentary Government

Features of Presidential Government

Merits of the Parliamentary System

Demerits of the Parliamentary System

Reasons for Adopting Parliamentary System

Distinction between Indian and British Models

Notes and References

13 Federal System

Federal Features of the Constitution

Unitary Features of the Constitution

Critical Evaluation of the Federal System

Notes and References

14 Centre–State Relations

Legislative Relations

Administrative Relations

Financial Relations
Trends in Centre–State Relations
Notes and References

15 Inter-State Relations

Inter-State Water Disputes
Inter-State Councils
Public Acts, Records and Judicial Proceedings
Inter-State Trade and Commerce
Zonal Councils
Notes and References

16 Emergency Provisions

National Emergency
President's Rule
Financial Emergency
Criticism of the Emergency Provisions
Notes and References

PART-III Central Government

17 President

Election of the President
Qualifications, Oath and Conditions
Term, Impeachment and Vacancy
Powers and Functions of the President
Veto Power of the President
Ordinance-Making Power of the President
Pardoning Power of the President
Constitutional Position of the President
Notes and References

18 Vice-President

Election

Qualifications, Oath and Conditions
Term and Vacancy
Powers and Functions
Indian and American Vice-Presidents Compared
Notes and References

19 Prime Minister

Appointment of the Prime Minister
Oath, Term and Salary
Powers and Functions of the Prime Minister
Role Descriptions
Relationship with the President
Chief Ministers who became Prime Ministers
Notes and References

20 Central Council of Ministers

Constitutional Provisions
Nature of Advice by Ministers
Appointment of Ministers
Oath and Salary of Ministers
Responsibility of Ministers
Composition of the Council of Ministers
Council of Ministers vs Cabinet
Role of Cabinet
Role Descriptions
Kitchen Cabinet
Notes and References

21 Cabinet Committees

Features of Cabinet Committees
List of Cabinet Committees
Functions of Cabinet Committees
Groups of Ministers
Notes and References

22 Parliament

Organisation of Parliament

Composition of the Two Houses

System of Elections to Lok Sabha

Duration of Two Houses

Membership of Parliament

Presiding Officers of Parliament

Leaders in Parliament

Sessions of Parliament

Devices of Parliamentary Proceedings

Legislative Procedure in Parliament

Joint Sitting of Two Houses

Budget in Parliament

Multifunctional Role of Parliament

Ineffectiveness of Parliamentary Control

Position of Rajya Sabha

Parliamentary Privileges

Sovereignty of Parliament

Notes and References

23 Parliamentary Committees

Meaning

Classification

Financial Committees

Departmental Standing Committees

Committees to Inquire

Committees to Scrutinise and Control

Committees Relating to the Day-to-Day Business of the
House

House-Keeping Committees

Consultative Committees

Notes and References

24 Parliamentary Forums

Establishment of the Forums

Objectives of the Forums

Composition of the Forums

Functions of the Forums

Notes and References

25 Parliamentary Group

Rationale of the Group

Composition of the Group

Objectives of the Group

Functions of the Group

The Group and IPU

The Group and CPA

Notes and References

26 Supreme Court

Composition and Appointment

Qualifications, Oath and Salaries

Tenure and Removal

Acting, Adhoc and Retired Judges

Seat and Procedure

Independence of Supreme Court

Jurisdiction and Powers of Supreme Court

Supreme Court Advocates

Notes and References

27 Judicial Review

Meaning of Judicial Review

Importance of Judicial Review

Constitutional Provisions for Judicial Review

Scope of Judicial Review

Judicial Review of the Ninth Schedule

Notes and References

28 Judicial Activism

Meaning of Judicial Activism
Judicial Review and Judicial Activism
Justification of Judicial Activism
Activators of Judicial Activism
Apprehensions of Judicial Activism
Judicial Activism vs. Judicial Restraint
Notes and References

29 Public Interest Litigation

Meaning of PIL
Features of PIL
Scope of PIL
Principles of PIL
Guidelines for Admitting PIL
Notes and References

PART-IV State Government

30 Governor

Appointment of Governor
Conditions of Governor's Office
Term of Governor's Office
Powers and Functions of Governor
Constitutional Position of Governor
Notes and References

31 Chief Minister

Appointment of Chief Minister
Oath, Term and Salary
Powers and Functions of Chief Minister
Relationship with the Governor
Notes and References

32 State Council of Ministers

Constitutional Provisions
Nature of Advice by Ministers
Appointment of Ministers
Oath and Salary of Ministers
Responsibility of Ministers
Composition of the Council of Ministers
Cabinet
Notes and References

33 State Legislature

Organisation of State Legislature
Composition of Two Houses
Duration of Two Houses
Membership of State Legislature
Presiding Officers of State Legislature
Sessions of State Legislature
Legislative Procedure in State Legislature
Position of Legislative Council
Privileges of State Legislature
Notes and References

34 High Court

Composition and Appointment
Qualifications, Oath and Salaries
Tenure, Removal and Transfer
Acting, Additional and Retired Judges
Independence of High Court
Jurisdiction and Powers of High Court
Notes and References

35 Tribunals

Administrative Tribunals
Tribunals for Other Matters
Notes and References

36 Subordinate Courts

Constitutional Provisions

Structure and Jurisdiction

National Legal Services Authority

Lok Adalats

Permanent Lok Adalats

Family Courts

Gram Nyayalayas

Notes and References

37 Special Provisions for Some States

Provisions for Maharashtra and Gujarat

Provisions for Nagaland

Provisions for Assam and Manipur

Provisions for Andhra Pradesh or Telangana

Provisions for Sikkim

Provisions for Mizoram

Provisions for Arunachal Pradesh and Goa

Provisions for Karnataka

Notes and References

PART-V

Local Government

38 Panchayati Raj

Evolution of Panchayati Raj

73rd Amendment Act of 1992

Compulsory and Voluntary Provisions

PESA Act of 1996 (Extension Act)

Finances of Panchayati Raj

Reasons for Ineffective Performance

Notes and References

39 Municipalities

Evolution of Urban Bodies
74th Amendment Act of 1992
Types of Urban Governments
Municipal Personnel
Municipal Revenue
Central Council of Local Government
Notes and References

PART-VI

Union Territories and Special Areas

40 Union Territories

Creation of Union Territories
Administration of Union Territories
Special Provisions for Delhi
Advisory Committees of Union Territories
Notes and References

41 Scheduled and Tribal Areas

Administration of Scheduled Areas
Administration of Tribal Areas
Notes and References

PART-VII

Constitutional Bodies

42 Election Commission

Composition
Independence
Powers and Functions
Vision, Mission and Principles
Notes and References

43 Union Public Service Commission

Composition

Removal
Independence
Functions
Limitations
Role
Notes and References

44 State Public Service Commission

Composition
Removal
Independence
Functions
Limitations
Role
Joint State Public Service Commission
Notes and References

45 Finance Commission

Composition
Functions
Advisory Role
Notes and References

46 Goods and Services Tax Council

Establishment of the Council
Vision and Mission of the Council
Composition of the Council
Working of the Council
Functions of the Council
Other Functions of the Council
Notes and References

47 National Commission for SCs

Evolution of the Commission
Functions of the Commission

Report of the Commission
Powers of the Commission
Notes and References

48 National Commission for STs

Separate Commission for STs
Functions of the Commission
Other Functions of the Commission
Report of the Commission
Powers of the Commission
Notes and References

49 National Commission for BCs

Establishment of the Commission
Functions of the Commission
Report of the Commission
Powers of the Commission
Notes and References

50 Special Officer for Linguistic Minorities

Constitutional Provisions
Commissioner for Linguistic Minorities
Role of the Commissioner
Vision and Mission
Functions and Objectives
Notes and References

51 Comptroller and Auditor General of India

Appointment and Term
Independence
Duties and Powers
Role
Cag and Corporations
Appleby's Criticism
Notes and References

52 Attorney General of India

Appointment and Term

Duties and Functions

Rights and Limitations

Solicitor General of India

Notes and References

53 Advocate General of the State

Appointment and Term

Duties and Functions

Notes and References

PART-VIII

Non-Constitutional Bodies

54 NITI Aayog

Establishment

Rationale

Composition

Specialised Wings

Objectives

Functions

Guiding Principles

Cooperative Federalism

Criticism

Attached Offices

Erstwhile Planning Commission

National Development Council

Notes and References

55 National Human Rights Commission

Establishment of the Commission

Composition of the Commission

Functions of the Commission

Working of the Commission
Role of the Commission
Performance of the Commission
Notes and References

56 State Human Rights Commission

Composition of the Commission
Functions of the Commission
Working of the Commission
Human Rights Courts
2019 Amendment Act
Notes and References

57 Central Information Commission

Composition
Tenure and Service Conditions
Powers and Functions
Notes and References

58 State Information Commission

Composition
Tenure and Service Conditions
Powers and Functions
RTI Amendment Act, 2019
Notes and References

59 Central Vigilance Commission

Establishment
Composition
Organisation
Functions
Jurisdiction
Working
Vigilance Units in the Ministries
Whistle Blowers Protection Act (2014)

Notes and References

60 Central Bureau of Investigation

Establishment of CBI

Motto, Mission and Vision of CBI

Organisation of CBI

Composition of CBI

Functions of CBI

Provision of Prior Permission

CBI vs. State Police

CBI Academy

Notes and References

61 Lokpal and Lokayuktas

Global Scenario

Position in India

Lokpal

Lokpal and Lokayuktas Act (2013)

Lokayuktas

Notes and References

62 National Investigation Agency

Establishment of the NIA

Rationale of the NIA

Functions of the NIA

Vision of the NIA

Mission of the NIA

Jurisdiction of the NIA

NIA (Amendment) Act, 2019

Notes and References

63 National Disaster Management Authority

Establishment of the NDMA

Objectives of the NDMA

Functions of the NDMA

Additional Functions of the NDMA
State Disaster Management Authority
District Disaster Management Authority
Notes and References

PART-IX

Other Constitutional Dimensions

64 Co-operative Societies

Constitutional Provisions
Reasons for the 97th Amendment
Notes and References

65 Official Language

Language of the Union
Regional Languages
Language of the Judiciary and Texts of Laws
Special Directives
Committee of Parliament on Official Language
Classical Language Status
Notes and References

66 Public Services

Classification of Services
Constitutional Provisions
Notes and References

67 Rights and Liabilities of the Government

Property of the Union and the States
Suits by or Against the Government
Suits Against Public Officials
Notes and References

68 Special Provisions Relating to Certain Classes

Rationale of Special Provisions

Specification of Classes
Components of Special Provisions
Notes and References

PART-X

Political Dynamics

69 Political Parties

Meaning and Types
Party System in India
Recognition of National and State Parties
Notes and References

70 Role of Regional Parties

Features of Regional Parties
Classification of Regional Parties
Rise of Regional Parties
Role of Regional Parties
Dysfunctions of Regional Parties
Notes and References

71 Elections

Electoral System
Election Machinery
Election Process
Notes and References

72 Election Laws

Representation of the People Act, 1950
Representation of the People Act, 1951
Delimitation Act, 2002
Other Acts Relating to Elections
Rules Relating to Elections
Orders Relating to Elections
Notes and References

73 Electoral Reforms

Committees Related to Electoral Reforms

Electoral Reforms Before 1996

Electoral Reforms of 1996

Electoral Reforms After 1996

Electoral Reforms Since 2010

Notes and References

74 Voting Behaviour

Meaning of Voting Behaviour

Significance of Voting Behaviour

Determinants of Voting Behaviour

Role of Media in Elections and Voting Behaviour

Notes and References

75 Coalition Government

Meaning of Coalition Government

Features of Coalition Government

Formation of Coalition Governments

Merits of Coalition Government

Demerits of Coalition Government

Notes and References

76 Anti-Defection Law

Provisions of the Act

Evaluation of the Act

91st Amendment Act (2003)

Notes and References

77 Pressure Groups

Meaning and Techniques

Pressure Groups in India

Notes and References

78 National Integration

Meaning of National Integration
Obstacles to National Integration
National Integration Council
National Foundation for Communal Harmony
Notes and References

79 Foreign Policy

Principles of Indian Foreign Policy
Objectives of Indian Foreign Policy
Gujral Doctrine of India
Nuclear Doctrine of India
Connect Central Asia Policy of India
Act East Policy of India
Notes and References

PART-XI Working of the Constitution

80 National Commission to Review the Working of the Constitution

I. Terms of Reference of the Commission
II. Fifty Years of Working of the Constitution
III. Areas of Concern: Commission's Perception
IV. Recommendations of the Commission
V. Earlier Efforts to Review the Constitution
Notes and References

Appendices

Appendix I: Articles of the Constitution (1–395)
Appendix II: Subjects of Union, State and Concurrent Lists
Appendix III: Table of Precedence
Appendix IV: Constitutional Amendments at a Glance
Appendix V: Presidents, Vice-Presidents, Prime Ministers, etc.

- Appendix VI: Chairpersons of the National Commissions
- Appendix VII: UPSC Questions on Indian Polity (General Studies
—Prelims 2010–2019)
- Appendix VIII: Practice Questions on Indian Polity (General
Studies—Prelims)
- Appendix IX: UPSC Questions on Indian Polity (General Studies
—Mains 2010–2019)
- Appendix X: Practice Questions on Indian Polity (General Studies
—Mains)

Additional reading material available at the weblink given below:

<http://www.mhhe.com./indianpolity6e>

1. Oath by the Constitutional and Other Authorities
2. Definitions Under the Constitution
3. Allied Amending Acts at a Glance
4. Model Code of Conduct Relating to Elections
5. Representation of the People Act, 1950 at a Glance
6. Representation of the People Act, 1951 at a Glance
7. Flag Code of India
8. UPSC Questions on Indian Polity (General Studies—
Prelims 2000–2009)
9. UPSC Questions on Indian Polity (General Studies—Mains
2000–2009)

List of Tables

Table 1.1	Interim Government (1946)
Table 1.2	First Cabinet of Free India (1947)
Table 2.1	Allocation of seats in the Constituent Assembly of India (1946)
Table 2.2	Results of the Elections to the Constituent Assembly (July–August 1946)
Table 2.3	Community-wise Representation in the Constituent Assembly (1946)
Table 2.4	State-wise Membership of the Constituent Assembly of India as on December 31, 1947
Table 2.5	Sessions of the Constituent Assembly at a Glance
Table 2.6	Time Taken by the Framers of Other Constitutions
Table 2.7	Articles Related to Short Title, Commencement, Hindi Text and Repeals at a Glance
Table 3.1	The Constitution of India at a Glance
Table 3.2	Important Articles of the Constitution at a Glance
Table 3.3	Schedules of the Constitution at a Glance
Table 3.4	Sources of the Constitution at a Glance
Table 5.1	Territory of India in 1950
Table 5.2	Original Parts of the Constitution Dealing with States and Territories
Table 5.3	Territory of India in 1956
Table 5.4	Territory of India in 2019
Table 5.5	Laws Made by Parliament Under Article 3 of the Constitution
Table 5.6	Articles Related to Union and its Territory at a Glance
Table 6.1	Comparing NRI, PIO and OCI Cardholder
Table 6.2	Articles Related to Citizenship at a Glance
Table 7.1	Fundamental Rights at a Glance
Table 7.2	Fundamental Rights (FR) of Foreigners

Table 7.3	Martial Law Vs National Emergency
Table 7.4	Articles Related to Fundamental Rights at a Glance
Table 8.1	Distinction Between Fundamental Rights and Directive Principles
Table 8.2	Articles Related to Directive Principles of State Policy at a Glance
Table 11.1	Evolution of the Basic Structure of the Constitution
Table 12.1	Comparing Parliamentary and Presidential Systems
Table 13.1	Comparing Features of Federal and Unitary Governments
Table 14.1	Articles Related to Centre-State Legislative Relations at a Glance
Table 14.2	Articles Related to Centre-State Administrative Relations at a Glance
Table 14.3	Articles Related to Centre-State Financial Relations at a Glance
Table 15.1	Inter-State Water Dispute Tribunals Set-up So Far
Table 15.3	Articles Related to Inter-State Relations at a Glance
Table 15.2	Zonal Councils at a Glance
Table 16.1	Comparing National Emergency and President's Rule
Table 16.2	Imposition of President's Rule (1951–2019)
Table 16.3	Articles Related to Emergency Provisions at a Glance
Table 17.1	Elections of the Presidents (1952–2017)
Table 17.2	Veto Power of the President At a Glance
Table 17.3	Articles Related to President at a Glance
Table 18.1	Elections of the Vice-Presidents (1952–2017)
Table 18.2	Articles Related to Vice-President at a Glance
Table 19.1	Articles Related to Prime Minister at a Glance
Table 20.1	Distinction Between Council of Ministers and Cabinet
Table 20.2	Articles Related to Central Council of Ministers at a Glance
Table 22.1	Adjournment vs Prorogation

Table 22.2	Censure Motion vs No Confidence Motion
Table 22.3	Public Bill vs Private Bill
Table 22.4	Ordinary Bill vs Money Bill
Table 22.5	Allocation of Seats in Parliament for States and Union Territories (2019)
Table 22.6	Seats Reserved for SCs and STs in the Lok Sabha (2019)
Table 22.7	Durations of the Lok Sabha (from First Lok Sabha to Present Lok Sabha)
Table 22.8	Speakers of the Lok Sabha (from First Lok Sabha to Present Lok Sabha)
Table 22.9	Articles Related to Parliament at a Glance
Table 23.1	Departmental Standing Committees and their Jurisdiction (2019)
Table 26.1	Comparing Indian and American Supreme Courts
Table 26.2	Articles Related to Supreme Court at a Glance
Table 27.1	Number of Acts and Regulations Included in the Ninth Schedule
Table 30.1	Comparing Veto Powers of President and Governor
Table 30.2	Comparing Ordinance-Making Power of President and Governor
Table 30.3	Comparing Pardoning Powers of President and Governor
Table 30.4	Articles Related to Governor at a Glance
Table 31.1	Articles Related to Chief Minister at a Glance
Table 32.1	Articles Related to State Council of Ministers at a Glance
Table 33.1	Comparing Legislative Procedure in the Parliament and State Legislature
Table 33.2	Strength of Legislative Assemblies and Legislative Councils (2019)
Table 33.3	Seats Reserved for SCs and STs in the Legislative Assemblies (2019)
Table 33.4	Articles Related to State Legislature at a Glance

Table 33.5	Laws made by Parliament under Article 169 of the Constitution
Table 34.1	Name and Jurisdiction of High Courts
Table 34.2	Articles Related to High Courts at a Glance
Table 35.1	Name and Jurisdiction of Benches of CAT
Table 35.2	Circuit Sitzings of Benches of CAT
Table 35.3	Articles Related to Tribunals at a Glance
Table 36.1	Articles Related to Subordinate Courts at a Glance
Table 37.1	Articles Related to Special Provisions for some States at a Glance
Table 38.1	Study Teams and Committees on Panchayati Raj
Table 38.2	Articles Related to Panchayats at a Glance
Table 38.3	Name of Panchayati Raj Institutions in the States (2019)
Table 38.4	Milestones in the Evolution of Panchayati Raj
Table 38.5	Committees Related to Panchayati Raj (After Constitutionalisation)
Table 39.1	Committees and Commissions on Urban Local Governments
Table 39.2	Classification of Cantonment Boards
Table 39.3	Articles Related to Municipalities at a Glance
Table 39.4	Name of Urban Local Bodies in the States (2019)
Table 40.1	Administrative System of Union Territories at a Glance
Table 40.2	Comparing States and Union Territories
Table 40.3	Articles Related to Union Territories at a Glance
Table 41.1	Tribal Areas at a Glance (2019)
Table 41.2	Articles Related to Scheduled and Tribal Areas at a Glance
Table 41.3	Parliamentary Laws Related to the Fifth and Sixth Schedules of the Constitution
Table 43.1	Articles Related to UPSC at a Glance
Table 44.1	Articles Related to SPSC at a Glance
Table 45.1	Finance Commissions Appointed so far

Table 45.2	Articles Related to Finance Commission at a Glance
Table 51.1	Articles Related to Comptroller and Auditor-General of India at a Glance
Table 52.1	Articles Related to Attorney-General of India at a Glance
Table 53.1	Articles Related to Advocate-General of the state at a Glance
Table 53.2	Articles Related to Constitutional Bodies at a Glance
Table 57.1	National Commissions / Central Bodies and the Related Ministries
Table 61.1	Establishment of Lokayukta in States (Chronological Order)
Table 64.1	Articles Related to Co-operative Societies at a Glance
Table 65.1	Languages conferred with Classical Language Status
Table 65.2	Articles Related to Official Language at a Glance
Table 66.1	Articles Related to Public Services at a Glance
Table 67.1	Articles Related to Rights and Liabilities of the Government at a Glance
Table 68.1	Articles Related to Special Provisions for Certain Classes at a Glance
Table 69.1	Recognised National Parties and State Parties (First to Seventeenth General Elections)
Table 69.2	Recognised National Parties and their Symbols (2019)
Table 69.3	Recognised State Parties and their Symbols (2019)
Table 69.4	Formation of Political Parties (Chronological Order)
Table 71.1	Results of Lok Sabha Elections
Table 71.2	Prime Ministers after each Lok Sabha General Election
Table 71.3	Participation in Lok Sabha Elections
Table 71.4	Women in Lok Sabha Elections
Table 71.5	Cost of Lok Sabha Elections

Table 71.6	Largest and Smallest (Area-wise) Lok Sabha Constituencies in Fourteenth General Elections (2004)
Table 71.7	Largest and Smallest (Electors-wise) Lok Sabha Constituencies in Sixteenth General Elections (2014)
Table 71.8	Articles Related to Elections at a Glance
Table 73.1	Limit on Election Expenditure (As declared in 2014)
Table 75.1	Formation of Coalition Governments at the Centre
Table 78.1	Meetings of the National Integration Council

PART-I

CONSTITUTIONAL FRAMEWORK

- 1. Historical Background**
- 2. Making of the Constitution**
- 3. Salient Features of the Constitution**
- 4. Preamble of the Constitution**
- 5. Union and its Territory**
- 6. Citizenship**
- 7. Fundamental Rights**
- 8. Directive Principles of State Policy**
- 9. Fundamental Duties**
- 10. Amendment of the Constitution**
- 11. Basic Structure of the Constitution**

1 Historical Background

The British came to India in 1600 as traders, in the form of East India Company, which had the exclusive right of trading in India under a charter granted by Queen Elizabeth I. In 1765, the Company, which till now had purely trading functions obtained the 'diwani' (i.e., rights over revenue and civil justice) of Bengal, Bihar and Orissa.¹ This started its career as a territorial power. In 1858, in the wake of the 'sepoy mutiny', the British Crown assumed direct responsibility for the governance of India. This rule continued until India was granted independence on August 15, 1947.

With Independence came the need for a Constitution. Hence, a Constituent Assembly was formed for this purpose in 1946 and on January 26, 1950, the Constitution came into being. However, various features of the Indian Constitution and polity have their roots in the British rule. There were certain events in the British rule that laid down the legal framework for the organisation and functioning of government and administration in British India. These events have greatly influenced our constitution and polity. They are explained here in a chronological order under two major headings :

1. The Company Rule (1773 – 1858)
2. The Crown Rule (1858 – 1947)